

Department:

Environmental Affairs

REPUBLIC OF SOUTH AFRICA





- Side Event -**Use of DSI and benefit-sharing:** technical and scientific aspects

Third Session of the Open-Ended Working Group on the **Post 2020 Global Biodiversity Framework** Geneva, 21st March 2022

The ABS Initiative is funded by





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- Side Event -DSI – what is it? How is it related to the CBD objectives?

Third Session of the Open-Ended Working Group on the

Post 2020 Global Biodiversity Framework

ABS Capacity Development Initiative

Geneva, 21st March 2022

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DSI Simply Explained

Points of Departure

- Digital sequence information on genetic resources (DSI): The increasing speed and falling costs of sequencing DNA and other macromolecules resulted in an enormous quantity of sequence data being produced and stored in open accessible databanks, which are used for research and development, including for commercial purposes.
- In the absence of international benefit-sharing obligations, many Parties of the CBD are concerned that the use of DSI might replace the use of genetic resources and will negatively impact on the third objective of the CBD and the objective of the Nagoya Protocol.
- The term DSI was first introduced into CBD discussions on synthetic biology and does not have an internationally agreed legal definition.
- Parties and expert meetings are still struggling with clarifying scope and definitions of a future DSI regime.



Outcome of AHTEG on DSI







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THE ABS CAPACITY DEVELOPMENT INITIATIVE INITIATIVE



- Side Event -DSI within the formal process of the CBD

Third Session of the Open-Ended Working Group on the

Post 2020 Global Biodiversity Framework

Co-Leads of the DSI Contact Group of the OEWG GBF

Geneva, 21st March 2022

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Background

Status of DSI-related process

Where are we after virtual OEWG 3?

- During part one of the third meeting of the OEWG and post 2020 Global Biodiversity Framework (23rd August to 3rd September 2021) the Co-Chairs Mr Basil van Havre and Mr Francis Ogwal established an informal Co-chairs advisory group on digital sequence information (DSI) on genetic resources
- Led by the co-leads of the contact group: Lacticia Tshitwamulomoni (South Africa) and Gaute Voigt-Hanssen (Norway)



Background

Purpose of the advisory group

 The purpose of the group is to provide advice and feedback to the Co-chairs and the
 Executive secretary on DSI in preparation for the second part of the meeting of the OEWG that was planned to take place in January 2022 in Geneva – now March 2022



Background

The advisory group should consider

- the undertaking of an assessment or consequences, policy approaches, options and modalities for benefit-sharing arising from the utilization of DSI
- areas of potential convergence and areas of divergence based on the summary made by the co-leads
- **areas of additional work** on DSI that may be required in the period between the third meeting of the OEWG and COP15
- existing and potential forthcoming inputs such as studies, dialogues, views, etc. from formal and informal activities related to DSI



Organisation of the report

Section I: Introduction

- I A: Background
- I B: Organizational Matters

Section II: Outcomes of the Informal Co-chairs Advisory Group

- II A: Framework for the assessment of policy options related to the access and benefit-sharing in respect of digital sequence information on genetic resources
- II B: Co-leads' summary of the discussion on potential convergence and apparent divergence of the IAG

Section III: Co-leads' Conclusions and Recommendations from the Discussions of the IAG

- III A: Potential elements of recommendation
- III B: Areas for further consideration towards convergence
- III C: Mandate to advance work on the multi-criteria analysis and for continuing the IAG's work

Performance matrix

6. Performance matrix

Criteria and sub-criteria	Scoring 10=high- performing; 0=non- performing; 1=low- performing; N/A=do not know /not applicable. OR pass/fail	Option 0 Status Quo	Option 1 DSI treated as GR	Option 2		Option 3		Option 4	Option 5	Option 6
				Countr y MAT		Payment for access to DSI	Other contributi ons	Enhanced TSC and CB	No benefit sharing from DSI	1% levy on retail sales of GR
A. Effective in achieving policy goals										
1. Potential to deliver predictable monetary benefits										
2. Potential to deliver predictable non-monetary benefits										
3. Access to public databases remains open										
4. Does not hinder research and innovation										
5. Potential to contribute to the conservation and sustainable use of biodiversity										
B. Efficient and feasible to implement										
6. Technically feasible										
7. Legally feasible										
8. Legally clear and certain to implement										
9. Administratively simple										
10. Implementable in an efficient and timely manner										
11. Enables distinction between commercial and non- commercial use of DSI										
12. Cost of set-up and implementation										
C. Enables good governance										
13. Easy to understand by providers and users										
14. Easily enforceable by providers										
15. Ease of compliance for users				2 (
16. Does result in jurisdiction shopping										
17. Facilitates the sharing of benefits with IPLCs										
D. Coherent and adaptable				1						
18. Coherence with other forums considering DSI										
19. Agile and adaptable to future technological and scientific development										

From: CBD/WG2020/3/INF/8, 18 November 2021. Co-leads' Report on the Work of the Informal Co-chairs' Advisory Group on Digital Sequence Information on Genetic Resources

Co-leads' summary – elements of discussion

Report stating areas of potential convergence / divergence

- 1. Fair and equitable benefit-sharing
- 2. Open access of DSI in public databases
- 3. Role of indigenous peoples and local communities, and traditional knowledge
- 4. Capacity-building
- 5. Linkages between access and benefit-sharing
- 6. Legal clarity and certainty
- 7. Consistency with existing laws, decisions and other forums
- 8. Traceability
- 9. Importance to the Convention on Biological Diversity and the Sustainable Development Goals
- 10. Importance of DSI in research and conservation
- 11. Future proofing
- 13. Terminology
- 14. Cost-benefit

15. Other important criteria: *simplicity, technical and legal feasibility; timing re GBF; pathogens;*

Co-leads' conclusions

Recommendations

- Any benefits from the use of genetic resources should be shared in a fair and equitable way, and solutions should be found on how to share benefit arising from the use of DSI;
- Access to DSI in public databases remains open;
- Indigenous peoples and local communities are stewards of biodiversity and their role and rights should be taken into account in addressing DSI;
- Capacity-building is an integral part of the solution on DSI.

Areas for further consideration towards convergence

- explore potential **modalities** will help to elucidate further common understanding on what fair and equitable benefit-sharing would entail in practical terms in this context;
- characterize the **monetary and non-monetary benefits** that could be shared through a solution on DSI;
- modalities to consider indigenous peoples and local communities in a solution on DSI;
- timetable for implementing a solution on DSI
- special cases, such as health emergencies, and their implications for the solution,





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L'INITIATIVE DE RENFORCEMENT DES CAPACITES POUR L'APA



- Side Event -**Use of DSI and Benefit-Sharing: Technical and Scientific Aspects**

Third Session of the Open-Ended Working Group on the Post 2020 Global Biodiversity Framework Hartmut Meyer, ABS Capacity Development Initiative

Geneva, 21st March 2022

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Informal DSI support process up to COP 15





1st Global Dialogue on DSI: Criteria for

their assessment

Deliverables	Governance aspects		
 Contribution to fight biodiversity loss Win-win-win gains (providers – users – environment) Potential to generate benefits (monetary and non-monetary) Ability to minimize biopiracy 	 Fairness and equity Legal certainty / predictability Transparency Ability to build trust among partners/stakeholders. 		
Operational aspects	Economic aspects		
 Feasible and effective Simplicity of the system Flexibility / Adaptability 	 Cost of setting up and maintaining the system Transaction costs 		
Potential impacts	Capacity		
 Impact on R&D Not disruptive to open access No impediments to research 	 Capacity development for the use of DSI (level playing field) Ability to use DSI globally 		
	 and many other aspects 		

2nd Global Dialogue on DSI

Key messages

- Use of DSI results in non-monetary and monetary benefits, incl. through commercial products
- Benefit-sharing needs to reach biodiversity custodians, including IPLCs
- Open, but not necessarily free access to DSI needs to be maintained
- Metadata on country of origin and IPLC/TK tags should be included
- Capacity development and financial support to close the skill and technology gap between countries is part of the solution 21.03.2022

Convergence

- A robust benefit-sharing system is needed
- More capacity development is needed
- Legal certainty for all stakeholders is important
- Fundamental need for more funds, resources, capacity directed towards conservation and sustainable use
- Importance of communication and awareness-raising campaigns on how benefit-sharing and DSI contributes to conservation and sustainable use

levelling the playing field between the developed and developing countries



Divergence

"The reason for the divergence is tension from the providers to have a consent process, and on the user side for administrative ease so that we don't hamper R&D"



DSI opportunity: multilateral, de-coupled, leapfrog



Research Locations, DSI Accessions & Patents in The Bahamas



DSI ACCESSIONS LITERATURE PATENTS

Hybrid Approach

Nagoya FPIC & MAT

New genetic materials acquired from Indigenous territories or collections form these lands under Nagoya

Triggers following access Raising funds from research (access to databases, database records, services) or products

Licenses "PIC Light"

Access

requirements

Multilateral Benefit Sharing Mechanism

> F&E IPLC Participation in Governance

Fair distribution of funds

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- Leading principles: Proper framing is key
 - Clarity and <u>coherence</u> about what should be achieved, why and how

	x mio. €/y Open, unrestricted acce	 Integrity of research Stimulation of innovation Max value to society
What is the (real) problem?	What are potential solutions?	Implications?
A clear need for <u>additional</u> benefit sharing on the use of sequence data	Policy options currently discussed for BS on the use of DSI	 On top of current bilateral approach for GRs → more complexity, potentially higher legal uncertainty No ABS improvements for CPs1
Unequal capacity to use sequence data (and GRs)	 Fundamental review & redesign of BS 	One solution for value creation/BS on the use of biodiversity, satisfying key
Limitations in current ABS set-up for GRs	 Policy options currently in discussion can be further doublehed to address PS and 	criteria for success:Effectiveness in meeting
	developed to address BS and capacity development needs in general	expectationsSimplicity and workabilityLegal certainty

21.03.2022

The road to COP 15

Next steps?

Further Webinars and Global Dialogues on DSI COP 15 in Kunming

Please register for ABS Newsletter and invitations for webinars at abs-initiative@giz.de

Further reading about past events or upcoming events https://www.abs-biotrade.info/event-reports/





Thank you!



Suhel al-Janabi (Mr.) Co-Manager

ABS Capacity Development Initiative Division Climate Change, Environment & Infrastructure GloBe - Department Sector and Global Programmes

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